



# **Issue Brief**

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### President Trump's Infinity Trade War

The newest trade taxes imposed on imports from China under Section 301 of the Trade Act of 1974 take effect on September 1.<sup>1</sup> When added to previously imposed trade taxes, along with additional tariffs scheduled to hit on October 1 and December 15, these actions will cost the average American household \$621 a year in new taxes.<sup>2</sup>

If imports remain at current levels, the average cost per household will be about \$908. But the value of goods coming from China is likely to fall as families put off purchases of tariffed shoes, clothing, and electronic goods due to their inflated after-tax cost. For example, imported sweaters and sweatshirts made from man-made fiber currently are currently taxed at a rate of up to 32 percent. Starting September 1, just in time for fall, the tax on sweaters and sweatshirts from China will increase to as much as 47 percent.

## **Key Facts:**

As Trump administration tariffs increase, the value of imports will fall as tariffs approach an effective rate of infinity. The tax cost to households will fall toward zero because "zero imports" means "zero tariff revenue." This does not mean zero costs for American families and businesses.



The average U.S. household will pay \$621 in taxes on imports from China based on current tariffs and those scheduled to take effect.



According to the Congressional Budget Office, tariffs will reduce real GDP by 0.3 percent, or about \$58 billion in 2020. This would amount to lopping off Maine or North Dakota from the U.S. economy.

<sup>&</sup>lt;sup>1</sup> Trade Act of 1974, <u>https://legcounsel.house.gov/Comps/93-618.pdf</u>, Office of the U.S. Trade Representative, "<u>USTR Statement on Section 301 Tariff Action Regarding China</u>," August 23, 2019, and Chad P. Bown and Melinda Kolb, "<u>Trump's Trade War Timeline: An Up-to-Date Guide</u>," Peterson Institute for International Economics, updated August 23, 2019.

<sup>&</sup>lt;sup>2</sup> Based on estimated tax revenues of \$82.2 billion and 127,586,000 households.

In addition, the U.S. tariffs may cause companies currently producing in China to relocate to Vietnam and other countries where it was more expensive to operate prior to the tariffs. This would also increase costs for Americans but reduce revenue generated by taxes on Chinese-made goods.

Tariff exclusions granted by the government for selected products will also reduce the overall tax cost.

Table 1: Significant Post-WWII Tax Increases (2019 Dollar Equivalents) <sup>3</sup>		
	Cost (billions)	<b>Cost Per Household</b>
Tax Equity and Fiscal Responsibility Act of 1982	\$87.00	\$1,024
Sec. 301 taxes on imports from China	\$79.30	\$621
25% taxes on \$250 billion of imports already in force	\$42.80	\$335
Sept. 1: 15% taxes on \$112 billion of imports scheduled	\$11.50	\$90
Oct. 1: Increase in taxes on \$250 billion of imports from 25% to 30% scheduled	\$8.60	\$67
Dec. 15: 15% taxes on \$160 billion of imports scheduled	\$16.40	\$129
Omnibus Budget Reconciliation Act of 1993	\$77.90	\$803
Omnibus Budget Reconciliation Act of 1990	\$57.20	\$592
Affordable Care Act, 2010	\$53.40	\$454
Revenue Act of 1951	\$48.70	\$1,089
Revenue Act of 1950	\$41.10	\$943

#### **Infinity Tariffs**

Estimates of the tax impact per household are based on a 31.5-percent reduction in imports from China, based on research on the impact of tariffs imposed in 2018.<sup>4</sup> The tax cost is only a partial measure of the overall cost inflicted by tariffs. At some point, high U.S. tariffs render imports uncompetitive, essentially blocking them from our market. Upcoming 30-percent tariffs would be effectively prohibitive - an "infinity" tariff rate - for some products that Americans import from China.

Similarly, as Trump administration tariffs increase, the value of imports will fall as tariffs approach an effective rate of infinity. The tax cost to households will fall toward zero because "zero imports" means "zero tariff revenue." However, it does not mean zero costs for American families and businesses.

#### U.S. Congressional Budget Office on Tariff Costs

The U.S. Congressional Budget Office (CBO) recently identified three ways the Trump administration's tariffs are costly for Americans:

1. They reduce the purchasing power of U.S. consumers and businesses.

<sup>&</sup>lt;sup>3</sup> Tempalski, Jerry. U.S. Department of the Treasury, "<u>Revenue Effects of Major Tax Bills</u>," OTA Working Paper 81, September 2007; Estimated Revenue Effects Of The Amendment In The Nature Of A Substitute To H.R. 4872, The "Reconciliation Act Of 2010," As Amended, In Combination With The Revenue Effects Of H.R. 3590, The "Patient Protection And Affordable Care Act ('PPACA')," As Passed By The Senate, And Scheduled For Consideration By The House Committee On Rules On March 20, 2010, Joint Committee on Taxation, JCX-17-10, Bureau of Labor Statistics, and authors' calculations. PPACA tax increase based on annual average of estimated revenue impact from FY 2011 through FY 2019.

<sup>&</sup>lt;sup>4</sup> Fajgelbaum, Pablo, et al. "<u>The Return to Protectionism</u>," National Bureau of Economic Research and the University of California Los Angeles, March 10, 2019.

2. They increase uncertainty, leading businesses to delay or forgo new investments, or to make expensive changes to their supply chains.

3. They prompt retaliatory tariffs and reduce exports.

According to CBO, tariffs will reduce real GDP by 0.3 percent, or about \$58 billion in 2020<sup>5</sup>. This would amount to lopping off Maine or North Dakota from the U.S. economy.

The CBO report actually understates the cost of tariffs, because since it was released new tariffs have been announced by the United States and China that will raise the cost for consumers and businesses even higher.

#### **End the Infinity War**

When it comes to trade policy, the Trump administration is in a hole that it keeps digging deeper. A good first step would be to stop digging by imposing a moratorium on any new taxes, including tariffs, that weaken the U.S. economy.<sup>6</sup>

Even better, the White House should remove its ineffective and self-destructive tariffs. In The Art of the Deal, President Trump wrote: "I also protect myself by being flexible. I never get too attached to one deal or one approach." It's time for him to apply that flexibility to his tariff policies.

#### **About the Author**

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<sup>5</sup> Congressional Budget Office, <u>Historical Data and Economic Projections</u>, August 2019. <sup>6</sup> Bureau of Economic Analysis, Regional Data: GDP and Personal Income.



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